Rabies Postexposure Management of Dogs and Cats

This rule for rabies postexposure management of dogs and cats implements and particularizes the authority given to the local health director in G.S. 130A-197 to effectively and efficiently protect the public’s health utilizing the most current science. Accordingly, the Pitt County Board of Health adopts the recommendations and guidelines for rabies, postexposure management of dogs and cats specified by the National Association of State Public Health Veterinarians in the 2016 edition of the Compendium shall be the required control measures pursuant to G.S. 130A-197.

Adopted This 13th day of September, 2016.

Pitt County Board of Health

Keith Ramsey, MD, Chairman
July 25, 2016

To: North Carolina Local Health Directors

From: Carl Williams, DVM, DACVP, State Public Health Veterinarian
Marilyn Goss Haskell, DVM, MPH, Deputy State Public Health Veterinarian

Subject: 2016 NASPHV Rabies Compendium: Proposed Model Board of Health Rule

The intent of this memo is to facilitate local health department adoption and implementation of the new national guidance for postexposure management of dogs and cats published March 1, 2016 by the National Association of Public Health Veterinarians (NASPHV) in the Compendium of Animal Rabies Prevention and Control, 2016 (http://www.nasphv.org/Documents/NASPHVRabiesCompendium.pdf).

The North Carolina Division of Public Health (DPH) proposed legislation for the 2016 short session of the General Assembly that would have amended G.S.130A-197 to adopt by reference the postexposure management control measures for dogs and cats in the 2016 NASPHV rabies compendium. Unfortunately the legislative proposal was never introduced as a bill during the 2016 short session.

In lieu of an amendment to the statute, and to ensure the force and effect of law in the adoption of the new control measures, we recommend that the local board of health, or the entity that is acting as the board of health, adopt the model Board of Health rule below. Pursuant to G.S. 130A-39, a local board of health may, in its rules, adopt by reference any code, standard, rule or regulation which has been adopted by any agency of this State, another state, any agency of the United States or by a generally recognized association. Copies of any material adopted by reference shall be filed with the rules.

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**Model Rule for Postexposure Management of Dogs and Cats Recommended by the NC Division of Public Health**

This model rule for rabies postexposure management of dogs and cats implements and particularizes the authority given to the local health director in G.S. 130A-197 to effectively and efficiently protect the public’s health utilizing the most current science. Accordingly, the Board of Health adopts the recommendations and guidelines for rabies postexposure management of dogs and cats specified by the National Association of State Public Health Veterinarians in the 2016 edition of the Compendium of Animal Rabies Prevention and Control (Part I.B.5: Postexposure Management). These provisions of the Compendium shall be the required control measures pursuant to G.S. 130A-197.

Adoption of the 2016 Rabies Compendium postexposure management control measures for dogs and cats as a Board of Health rule would provide the legal authority for local health directors to implement the new rabies control measures and would align North Carolina’s control measures with current national recommendations and guidance.

The new control measures would likely result in fewer dogs and cats euthanized, shorter quarantine periods (4 months rather than 6 months) and allow for more 45-day owner (at-home) observations for lapsed animals with appropriate documentation. These changes represent significant emotional and (estimated) financial benefits to animal owners (Table 1). If managed and monitored carefully by local health departments, these control measures will maintain the safety of public health in North Carolina.

Thank you for your time and attention to this important public health issue. If you have any questions please contact the Communicable Disease Branch at 919-733-3419.
Table 1. 2016 Rabies Compendium Changes for Postexposure Management of Dogs and Cats by Vaccination Status: A Comparison to § 130A-197 and Projected Fiscal Impact to Pet Owners

<table>
<thead>
<tr>
<th>Rabies Vaccination Status of Dog or Cat</th>
<th>2016 Compendium Control measures</th>
<th>2016 Compendium Control measures</th>
<th>2016 Compendium Financial Impact</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Currently Vaccinated</td>
<td>Immediate veterinary care with rabies booster dose within 96 hours of exposure ($25.00+). Owner observation 45 days.</td>
<td>A.) Euthanasia ($150.00) or B.) Immediate veterinary care with rabies vaccination within 96 hours of exposure and place in four month quarantine ($25.00+ $2400.00)</td>
<td>A.) Equal to existing standard B.) $1200.00 less expensive</td>
</tr>
<tr>
<td>2. Unvaccinated (has never been vaccinated against rabies)</td>
<td>A.) Euthanasia ($150.00) or B.) Immediate rabies vaccination against rabies and place in six month quarantine ($25.00 + $3600.00)</td>
<td>A.) Euthanasia ($150.00) or B.) Immediate rabies vaccination and place in six month quarantine ($25.00 + $3600.00)</td>
<td>A.) $125.00 less expensive than existing standard (does not include emotional cost of pet loss). B.) $3600.00 less expensive</td>
</tr>
<tr>
<td>3. Overdue with Appropriate Documentation of prior rabies vaccination (at least one prior valid rabies vaccination certificate)</td>
<td>A.) NA B.) Immediate veterinary care with rabies booster dose within 96 hours of exposure. Keep under owner observation for 45 days ($25.00+)</td>
<td>A.) NA</td>
<td>A.) $125.00 less expensive than existing standard (does not include emotional cost of pet loss). B.) $3600.00 less expensive</td>
</tr>
<tr>
<td>4. Overdue with NO Documentation of prior rabies vaccination</td>
<td>A.) Euthanasia ($150.00), or B.) Immediate veterinary care with rabies vaccination within 96 hours of exposure and place in four month quarantine ($25.00+ $2400.00), or C.) Immediate veterinary care and Prospective serologic monitoring ($420.00) 1) IF evidence of prior vaccination then keep under owner observation for 45 days 2) IF NO evidence of prior vaccination then manage as unvaccinated (category 2, euthanize or 4 month quarantine)</td>
<td>A.) Euthanasia ($150.00), or B.) Immediate veterinary care with rabies vaccination within 96 hours of exposure and place in four month quarantine ($25.00+ $2400.00), or C.) Immediate veterinary care and Prospective serologic monitoring ($420.00) 1) IF evidence of prior vaccination then keep under owner observation for 45 days 2) IF NO evidence of prior vaccination then manage as unvaccinated (category 2, euthanize or 4 month quarantine)</td>
<td>A.) Equal to existing standard B.) $1200.00 less expensive C.) $554.00 more expensive includes additional cost for strict quarantine until lab evidence finalized. Note this may obviate the need for either A or B above and, while a new expense, is considerably less expensive than either A or B above</td>
</tr>
</tbody>
</table>

Note: All costs are approximate. Table is not meant to be all inclusive of all recommendations and costs but addresses the common situations with the most fiscal impact.

*Consult Communicable Disease Branch (919-733-3419) for specific guidance. Recommendations may be subject to change.
March 1, 2016

MEMORANDUM

TO: State Public Health Veterinarians
    State Epidemiologists
    State Veterinarians
    All Parties Interested in Rabies Prevention and Control

FROM: Catherine M. Brown, DVM, MSc, MPH on behalf of the
      Compendium of Animal Rabies Prevention and Control Committee

SUBJECT: *Compendium of Animal Rabies Prevention and Control, 2016*

The National Association of State Public Health Veterinarians (NASPHV) is pleased to provide the 2016 revision of the Compendium of Animal Rabies Prevention and Control for your use and for distribution to practicing veterinarians, wildlife rehabilitators, animal welfare organizations, and officials in animal control, public health, wildlife management, and agriculture in your jurisdiction. This document is reviewed and revised as necessary, and the most current version replaces all previous versions. This cover memo summarizes the notable changes that were made to the document.

**SUMMARY OF SIGNIFICANT CHANGES**

Part I A.3. A new section was added under the Principles of Rabies Control and Prevention to emphasize the importance of an interdisciplinary approach to rabies prevention and control. While the document has always made reference to multi-agency involvement, it was deemed appropriate to explicitly state that rabies prevention requires the cooperation of animal control, law enforcement, and natural resource personnel; veterinarians; diagnosticians; public health professionals; physicians; animal and pet owners; and others at the local, state, and federal levels.

Part I A.9. The ability to make evidence-based changes to historic and effective rabies prevention and control recommendations has been hampered by knowledge gaps. Contributing to these gaps are limitations in the surveillance data collected at the local and state levels on rabid domestic animals and in national level collection and analysis of that data. The data elements to be collected and reported on all animals submitted for testing are species, point location, vaccination status, rabies virus variant (if rabid), and human or domestic animal exposures; those recommendations have not changed. However, in order to enhance the ability to make evidence-based recommendations from national surveillance data, additional data should be collected and reported on all rabid domestic animals. These additional data elements should include age, sex, neuter status, ownership status, quarantine dates (if any), date of onset of any clinical signs, and complete vaccination history.
Part I B.5. The most significant changes to the recommendations are found in the Postexposure Management section.

- There is no change to the way currently-vaccinated dogs, cats and ferrets that are exposed to a rabid or suspected rabid animal are managed. These animals should immediately receive veterinary care, be administered a booster rabies vaccine, and kept under the owner’s observation for 45 days.

- Unvaccinated dogs, cats, and ferrets that are exposed to a rabid or suspected rabid animal should be euthanized. If the owner is unwilling to euthanize, the animal should immediately receive veterinary care and be administered a rabies vaccine. The strict quarantine period for dogs and cats has been reduced from six to four months following a review of likely incubation period data available from a few states. Longer incubation periods have occasionally been documented but are extremely rare. The strict quarantine period for ferrets remains six months due to a lack of data to support a change.

- Dogs and cats that are overdue for vaccination but have documentation (a valid vaccination certificate) of having previously received a USDA-licensed rabies vaccine, should immediately receive veterinary care, be administered a booster rabies vaccine, and kept under the owner’s observation for 45 days. Published data demonstrates that previously vaccinated dogs and cats will mount a robust anamnestic response to a booster rabies vaccination despite being out-of-date.

- Dogs and cats that are overdue for vaccination but do NOT have documentation (a valid vaccination certificate) of having previously received a USDA-licensed rabies vaccine, should immediately receive veterinary care. They can be treated as unvaccinated and receive a rabies vaccination followed by a 4 month strict quarantine. If the owner or guardian wants to avoid euthanasia or strict quarantine, the veterinarian may, in consultation with the local rabies control official, use a prospective serologic monitoring protocol to demonstrate whether the animal mounts an adequate anamnestic response to a rabies vaccination. Specific guidance on this protocol is available on the National Association of State Public Health Veterinarians website at www.nasphv.org.

Part III: Rabies Vaccines Licensed and Marketed in the U.S., was updated. The information is provided by the vaccine manufacturers through the USDA’s Center for Veterinary Biologics. It is current as of the time of printing but is subject to change.

The Compendium Committee wishes to thank its consultants and subject matter experts that assist in the development of these guidelines. The responsibility of developing guidelines to reduce the public health and veterinary impact of an almost uniformly fatal disease is one we all take very seriously. We would also like to thank all the veterinarians, public and animal health officials, animal control and wildlife officers and all others that read, use, and provide feedback on this document.

Finally, the continued need for more and better data collection, reporting, and analysis cannot be overstated and the Compendium Committee relies on all of you to assist in that process.

Sincerely,

[Signature]

Catherine M. Brown
Public Veterinary Medicine: Public Health


National Association of State Public Health Veterinarians
Compendium of Animal Rabies Prevention and Control Committee

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Faye E. Sorhage VMD, MPH

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This article has not undergone peer review.

Address correspondence to Dr. Brown (catherine.brown@state.ma.us).

Rabies is a fatal viral zoonosis and serious public health problem. All mammals are believed to be susceptible to the disease, and for the purposes of this document, use of the term animal refers to mammals. The disease is an acute, progressive encephalitis caused by viruses in the genus lyssavirus. Rabies virus is the most important lyssavirus globally. In the United States, multiple rabies virus variants are maintained in wild mammalian reservoir populations such as raccoons, skunks, foxes, and bats. Although the United States has been declared free from transmission of canine rabies virus variants, there is always a risk of re-introduction of these variants.

The rabies virus is usually transmitted from animal to animal through bites. The incubation period is highly variable. In domestic animals, it is generally 3 to 12 weeks, but can range from several days to months, rarely exceeding 6 months. Rabies is communicable during the period of salivary shedding of rabies virus. Experimental and historic evidence documents that dogs, cats, and ferrets shed the virus for a few days prior to the onset of clinical signs and during illness. Clinical signs of rabies are variable and include inappetence, dysphagia, cranial nerve deficits, abnormal behavior, ataxia, paralysis, altered vocalization, and seizures. Progression to death is rapid. There are currently no known effective rabies antiviral drugs.

The recommendations in this compendium serve as a basis for animal rabies prevention and control programs throughout the United States and facilitate standardization of procedures among jurisdictions, thereby contributing to an effective national rabies control program. The compendium is reviewed and revised as necessary, with the most current version replacing all previous versions. These recommendations do not supersede state and local laws or requirements. Principles of rabies prevention and control are detailed in Part I, and recommendations for parenteral vaccination procedures are presented in Part II. All animal rabies vaccines licensed by the USDA and marketed in the United States are listed and described in Appendix 1, and contact information for manufacturers of these vaccines is provided in Appendix 2.

Modifications of note in this updated version of the compendium, compared with the previous version, include clarification of language, explicit en-
couragement of an interdisciplinary approach to rabies control, a recommendation to collect and report at the national level additional data elements on rabid domestic animals, changes to the recommended management of dogs and cats exposed to rabies that are either unvaccinated or overdue for booster vaccination, reduction of the recommended 6-month quarantine period for certain species, and updates to the list of marketed animal rabies vaccines.

Part I. Rabies Prevention and Control

A. Principles of rabies prevention and control

1. Case definition. An animal is determined to be rabid after diagnosis by a qualified laboratory as specified (see Part I.A. 10. Rabies diagnosis). The national case definition for animal rabies requires laboratory confirmation on the basis of either a positive result for the direct fluorescent antibody test (preferably performed on CNS tissue) or isolation of rabies virus in cell culture or a laboratory animal.10

2. Rabies virus exposure. Rabies is transmitted when the virus is introduced into bite wounds, into open cuts in skin, or onto mucous membranes from saliva or other potentially infectious material such as neural tissue.11 Questions regarding possible exposures should be directed promptly to state or local public health authorities.

3. Interdisciplinary approach. Clear and consistent communication and coordination among relevant animal and human health partners across and within all jurisdictions (including international, national, state, and local) is necessary to most effectively prevent and control rabies. As is the case for the prevention of many zoonotic and emerging infections, rabies prevention requires the cooperation of animal control, law enforcement, and natural resource personnel; veterinarians; diagnosticians; public health professionals; physicians; animal and pet owners; and others. An integrated program must include provisions to promptly respond to situations; humanely restrain, capture, and euthanize animals; administer quarantine, confinement, and observation periods; and prepare samples for submission to a testing laboratory.

4. Awareness and education. Essential components of rabies prevention and control include ongoing public education, responsible pet ownership, routine veterinary care and vaccination, and professional continuing education. Most animal and human exposures to rabies can be prevented by raising awareness concerning rabies transmission routes, the importance of avoiding contact with wildlife, and the need for appropriate veterinary care. Prompt recognition and reporting of possible exposures to medical and veterinary professionals and local public health authorities are critical.

5. Human rabies prevention. Rabies in humans can be prevented by eliminating exposures to rabid animals or by providing exposed persons prompt postexposure prophylaxis consisting of local treatment of wounds in combination with appropriate administration of human rabies immune globulin and vaccine. An exposure assessment should occur before rabies postexposure prophylaxis is initiated and should include discussion between medical providers and public health officials. The rationale for recommending preexposure prophylaxis and details of both preexposure and postexposure prophylaxis administration can be found in the current recommendations of the Advisory Committee on Immunization Practices.11,12 These recommendations, along with information concerning the current local and regional epidemiology of animal rabies and the availability of human rabies biologics, are available from state health departments.

6. Domestic animal vaccination. Multiple vaccines are licensed for use in domestic animal species. Vaccines available include inactivated and modified-live virus vectored products, products for IM and SC administration, products with durations of immunity for periods of 1 to 3 years, and products with various minimum ages of vaccination. Recommended vaccination procedures are specified in Part II of this compendium; animal rabies vaccines licensed by the USDA and marketed in the United States are specified in Appendix 1. Local governments should initiate and maintain effective programs to ensure vaccination of all dogs, cats, and ferrets and to remove stray and unwanted animals. Such procedures have reduced laboratory-confirmed cases of rabies among dogs in the United States from 6,949 cases in 1947 to 89 cases in 2013.3 Because more rabies cases are reported annually involving cats (247 in 2013) than dogs, vaccination of cats should be required.3 Animal shelters and animal control authorities should establish policies to ensure that adopted animals are vaccinated against rabies.

An important tool to optimize public and animal health and enhance domestic animal rabies control is routine or emergency implementation of low-cost or free clinics for rabies vaccination. To facilitate implementation, jurisdictions should work with veterinary medical licensing boards, veterinary associations, the local veterinary community, animal control officials, and animal welfare organizations.

7. Rabies in vaccinated animals. Rabies is rare in vaccinated animals.13-15 If rabies is suspected in a vaccinated animal, it should be reported to public health officials, the vaccine manufacturer, and the USDA APHIS Center for Veterinary Biologics.

a) The direct fluorescent antibody test is the gold standard for rabies diagnosis. The test should be performed in accordance with the established national standardized protocol (www.cdc.gov/rabies/pdf/rabiesdfaspv2.pdf) by a qualified laboratory that has been designated by the local or state health department. Animals submitted for rabies testing should be euthanized in such a way as to maintain the integrity of the brain so that the laboratory can recognize anatomic structures. Except in the case of very small animals, such as bats, only the head or entire brain (including brainstem) should be submitted to the laboratory. To facilitate prompt laboratory testing, submitted specimens should be stored and shipped under refrigeration without delay. The need to thaw frozen specimens will delay testing. Chemical fixation of tissues should be avoided to prevent significant testing delays and because such fixation might preclude reliable testing. Questions about testing of fixed tissues should be directed to the local rabies laboratory or public health department.

b) Rabies testing should be available outside of normal business hours at the discretion of public health officials to expedite exposure management decisions. When confirmatory testing is needed by state health departments (e.g., in the event of inconclusive results, unusual species, or mass exposures), the CDC rabies laboratory can provide additional testing and results within 24 hours of sample receipt.

c) Professional associations such as the Association of Public Health Laboratories should advocate for, distribute, and promote the development of guidelines for routinely assessing testing practices within rabies laboratories to ensure maintenance of quality and safety.

d) A direct rapid immunohistochemical test (referred to as dRIT) is being used by trained field personnel in surveillance programs for specimens not involved in human or domestic animal exposures. All positive direct rapid immunohistochemical test results need to be confirmed by means of direct fluorescent antibody testing at a qualified laboratory.

e) Currently, there are no commercially available, USDA-licensed rapid test kits for rabies diagnosis. Unlicensed tests should not be used owing to the following concerns: sensitivity and specificity of these tests are not known, the tests have not been validated against current standard methods, the excretion of virus in the saliva is intermittent and the amount varies over time, any unlicensed test result would...
need to be confirmed by validated methods such as direct fluorescent antibody testing on brain tissue, and the interpretation of results from unlicensed tests may place exposed animals and persons at risk.

11. Rabies serology. Some jurisdictions require evidence of vaccination and rabies virus antibodies for animal importation purposes. Rabies virus antibody titers are indicative of a response to vaccine or infection. Titers do not directly correlate with protection because other immunologic factors also play a role in preventing rabies and our abilities to measure and interpret those other factors are not well-developed. Therefore, evidence of circulating rabies virus antibodies in animals should not be used as a substitute for current vaccination in managing rabies exposures or determining the need for booster vaccination.29-32

12. Rabies research. Information derived from well-designed studies is essential for the development of evidence-based recommendations. Data are needed in several areas, including viral shedding periods for domestic livestock and lago-morphs, potential shedding of virus in milk, the earliest age at which rabies vaccination is effective, protective effect of maternal antibody, duration of immunity, postexposure prophylaxis protocols for domestic animals, models for treatment of clinical rabies, extralabel vaccine use in domestic animals and wildlife rabies reservoir species, host-pathogen adaptations and dynamics, and the ecology of wildlife rabies reservoir species, especially in relation to the use of oral rabies vaccines.

B. Prevention and control methods in domestic and confined animals

1. Preexposure vaccination and management. Adherence to a regular rabies vaccination schedule is critical to protect animals against recognized and unrecognized rabies exposures. Parenteral animal rabies vaccines should be administered only by or under the direct supervision of a licensed veterinarian on premises. Rabies vaccines may be administered under the supervision of a licensed veterinarian to animals held in animal shelters before release.33-34 The veterinarian signing a rabies vaccination certificate must ensure that the person who administered the vaccine is identified on the certificate and has been appropriately trained in vaccine storage, handling, and administration and in the management of adverse events. This ensures that a qualified and responsible person can be held accountable for properly vaccinating the animal.

Within 28 days after initial vaccination, a peak rabies virus antibody titer is expected, and the animal can be considered immunized.31,35-37 Regardless of the age of the animal at initial vaccination, a booster vaccination should be administered 1 year later (see Part II and Appendix 1). An animal is currently vaccinated and is considered immunized immediately after any booster vaccination.38,39

a) Booster vaccination. Following the initial vaccination, booster vaccinations should be given in a manner consistent with the manufacturer’s label. If a previously vaccinated animal is overdue for any booster vaccination, including the first booster vaccination due 1 year after initial vaccination, it should be given a booster vaccination. Immediately after this booster vaccination, the animal is considered currently vaccinated and should be placed on a booster vaccination schedule consistent with the label of the vaccine used. There are no laboratory or epidemiological data to support the annual or biennial administration of 3-year vaccines after completion of the initial vaccine series (ie, the initial vaccination and 1-year booster vaccination).

b) Dogs, cats, and ferrets. All dogs, cats, and ferrets should be vaccinated against rabies and revaccinated in accordance with recommendations in this compendium (Appendix 1).

c) Livestock. All horses should be vaccinated against rabies.40 Livestock, including species for which licensed vaccines are not available, that have frequent contact with humans (eg, in petting zoos, fairs, and other public exhibitions) should be vaccinated against rabies.41,42 Consideration should also be given to vaccinating livestock that are particularly valuable.

d) Captive wild animals and wild animal hybrids (the offspring of wild animals crossbred to domestic animals).

(1) Wild animals and wild animal hybrids should not be kept as pets.43,44 No parenteral rabies vaccines are licensed for use in wild animals or wild animal hybrids.45

(2) Animals that are farmed (eg, for food, fur, or fiber) or maintained in exhibits or zoological parks and that are not completely excluded from all contact with rabies vectors can become infected.46 Moreover, wild animals might be incubating rabies when initially captured. Therefore, wild-caught animals susceptible to rabies should be quarantined for a minimum of 6 months.

(3) Employees who work with animals in exhibits or zoological parks should receive preexposure rabies vaccination. The use of preexposure or postexposure rabies vaccination for handlers who work with animals at such facilities might reduce the need for euthanasia of captive animals that expose handlers. Carnivores and bats should be housed in a manner
that precludes direct contact with the public.\textsuperscript{41,42} Consideration may be given to vaccinating animals that are particularly valuable (see Part II.D. Vaccination of wildlife and wild animal hybrids).

2. Stray animals. Stray dogs, cats, and ferrets should be removed from the community, and mechanisms should be put in place to facilitate voluntary surrender of animals to prevent abandonment. Local health departments and animal control officials can enforce the removal of stray dogs more effectively if owned animals are required to have identification and be confined or kept on leash. Strays should be impounded for at least 3 business days to determine whether human exposure has occurred and to give owners sufficient time to reclaim animals.

Stray and feral cats serve as a significant source of rabies exposure risk.\textsuperscript{47} If communities allow maintenance of feral cat colonies despite this risk, they should safeguard the health of the cats and the communities in which they reside by requiring that cats receive initial rabies vaccinations and appropriately scheduled booster vaccinations.

3. Importation and interstate movement of animals.
   a) Areas with dog-to-dog rabies transmission. Canine rabies virus variants have been eliminated from the United States\textsuperscript{6,7,48}; however, rabid dogs and a rabid cat have been introduced into the continental United States from areas with dog-to-dog rabies transmission.\textsuperscript{4,6,48,49} The movement of dogs for the purposes of adoption or sale from areas with dog-to-dog rabies transmission increases the risk of introducing canine-transmitted rabies to areas where it does not currently exist, and this practice should be prohibited.
   b) International importation. Current federal regulations are insufficient to prevent the introduction of rabid animals into the United States and must be strengthened and appropriately enforced.\textsuperscript{4,6,48,49} The CDC and USDA APHIS have regulatory authority over the importation of dogs and cats into the United States.\textsuperscript{6} Importers of dogs must comply with rabies vaccination requirements.\textsuperscript{50,51} These regulations require that dogs from rabies-endemic countries be currently vaccinated against rabies prior to importation. The appropriate health official of the state of destination should be notified by the appropriate federal authorities within 72 hours of the arrival of any unvaccinated imported dog required to be placed in confinement (as defined by the CDC\textsuperscript{52}) under these regulations. Failure of the owner to comply with these confinement requirements should be promptly reported to the CDC's Division of Global Migration and Quarantine (CDCAnimalImports@cdc.gov).

   All imported dogs and cats are also subject to state and local laws governing rabies and should be currently vaccinated against rabies with USDA-licensed products in accordance with this compendium. Failure of the owner to comply with state or local requirements should be referred to the appropriate state or local official.
   c) Interstate movement (including commonwealths and territories). Before interstate movement occurs, dogs, cats, ferrets, and horses should be currently vaccinated against rabies in accordance with this compendium. Animals in transit should be accompanied by a current, valid rabies vaccination certificate such as Form 51 from the National Association of State Public Health Veterinarians.\textsuperscript{53} When an interstate health certificate or certificate of veterinary inspection is required, it should contain the same rabies vaccination information as Form 51.

4. Adjunct procedures. Methods or procedures that enhance rabies control include the following\textsuperscript{44}:
   a) Identification. Dogs, cats, and ferrets should be identified (e.g., metal or plastic tags or microchips) to allow for verification of rabies vaccination status.
   b) Licensure. Registration or licensure of all dogs, cats, and ferrets is an integral component of an effective rabies control program. A fee is frequently charged for such licensure, and revenues collected are used to maintain rabies or animal control activities. Evidence of current vaccination should be an essential prerequisite to licensure.
   c) Canvassing. House-to-house canvassing by animal control officials facilitates enforcement of vaccination and licensure requirements.
   d) Citations. Citations are legal summonses issued to owners for violations, including the failure to vaccinate or license their animals. The authority for officers to issue citations should be an integral part of animal control programs.
   e) Animal control. All local jurisdictions should incorporate training and continuing education of personnel regarding stray-animal control, leash laws, animal bite prevention, and rabies prevention and control into their programs.
   f) Public education. All local jurisdictions should incorporate education covering responsible pet ownership, bite prevention, and appropriate veterinary care into their programs.

5. Postexposure management. This section refers to any animal exposed (see Part I.A.2. Rabies virus exposure) to a confirmed or suspected rabid animal. Wild mammalian carnivores, skunks, and bats that are not available or suitable for testing should be regarded as rabid. The rationale for
observation, confinement, or strict quarantine periods of exposed animals despite previous vaccination is based in part on the potential for overwhelming viral challenge, incomplete vaccine efficacy, improper vaccine administration, variable host immunocompetence, and immune-mediated death (ie, early death phenomenon).\textsuperscript{13,55-57}

a) Dogs, cats, and ferrets. Any illness in an exposed animal should be reported immediately to the local health department. If signs suggestive of rabies develop (eg, paralysis or seizures), the animal should be euthanized, and the head or entire brain (including brainstem) should be submitted for testing (see Part I.A.10. Rabies diagnosis).

(1) Dogs, cats, and ferrets that are current on rabies vaccination should immediately receive veterinary medical care for assessment, wound cleansing, and booster vaccination. The animal should be kept under the owner's control and observed for 45 days.

(2) Dogs, cats, and ferrets that have never been vaccinated should be euthanized immediately. There are currently no USDA-licensed biologics for postexposure prophylaxis of previously unvaccinated domestic animals, and there is evidence that the use of vaccine alone will not reliably prevent the disease in these animals.\textsuperscript{56} If the owner is unwilling to have the animal euthanized, the animal should be placed in strict quarantine for 4 (dogs and cats) or 6 (ferrets) months. Strict quarantine in this context refers to confinement in an enclosure that precludes direct contact with people and other animals. A rabies vaccine should be administered at the time of entry into quarantine to bring the animal up to current rabies vaccination status. Administration of vaccine should be done as soon as possible. It is recommended that the period from exposure to vaccination not exceed 96 hours.\textsuperscript{59,60} If vaccination is delayed, public health officials may consider increasing the quarantine period for dogs and cats from 4 to 6 months, taking into consideration factors such as the severity of exposure, the length of delay in vaccination, current health status, and local rabies epidemiology.

(3) Dogs and cats that are overdue for a booster vaccination and that have appropriate documentation of having received a USDA-licensed rabies vaccine at least once previously should immediately receive veterinary medical care for assessment, wound cleansing, and booster vaccination. The animal should be kept under the owner's control and observed for 45 days.\textsuperscript{59} If booster vaccination is delayed, public health officials may consider increasing the observation period for the animal, taking into consideration factors such as the severity of exposure, the length of delay in booster vaccination, current health status, and local rabies epidemiology.

(4) Dogs and cats that are overdue for a booster vaccination and without appropriate documentation of having received a USDA-licensed rabies vaccine at least once previously should immediately receive veterinary medical care for assessment, wound cleansing, and consultation with local public health authorities.

(a) The animal can be treated as unvaccinated, immediately given a booster vaccination, and placed in strict quarantine (see Part I.B.5.a) (2)).

(b) Alternatively, prior to booster vaccination, the attending veterinarian may request guidance from the local public health authorities in the possible use of prospective serologic monitoring. Such monitoring would entail collecting paired blood samples to document prior vaccination by providing evidence of an anamnestic response to booster vaccination. If an adequate anamnestic response is documented, the animal can be considered to be overdue for booster vaccination (see Part I.B.5.a) (3)) and observed for 45 days.\textsuperscript{59} If there is inadequate evidence of an anamnestic response, the animal is considered to have never been vaccinated and should be placed in strict quarantine (see Part I.B.5.a) (2)).

(5) Ferrets that are overdue for a booster vaccination should be evaluated on a case-by-case basis, taking into consideration factors such as the severity of exposure, time elapsed since last vaccination, number of previous vaccinations, current health status, and local rabies epidemiology, to determine need for euthanasia or immediate booster vaccination followed by observation or strict quarantine.

b) Livestock. All species of livestock are susceptible to rabies; cattle and horses are the most frequently reported infected species.\textsuperscript{5} Any illness in an exposed animal should be reported immediately to the local health department and animal health officials. If signs suggestive of rabies develop, the animal should be euthanized, and the head or entire brain...
(including brainstem) should be submitted for testing (see Part I.A. 10. Rabies diagnosis).

(1) Livestock that have never been vaccinated should be euthanized immediately. Animals that are not euthanized should be confined and observed on a case-by-case basis for 6 months.

(2) Livestock that are current on rabies vaccination with a USDA-licensed vaccine approved for that species should be given a booster vaccination immediately and observed for 45 days.

(3) Livestock overdue for a booster vaccination should be evaluated on a case-by-case basis, taking into consideration factors such as severity of exposure, time elapsed since last vaccination, number of previous vaccinations, current health status, and local rabies epidemiology, to determine need for euthanasia or immediate booster vaccination followed by observation or strict quarantine.

(4) Multiple rabid animals in a herd and herbivore-to-herbivore transmission of rabies are uncommon. Therefore, restricting the rest of the herd if a single animal has been exposed to or infected with rabies is usually not necessary.

(5) Rabies virus is widely distributed in the tissues of rabid animals. Tissues and products from a rabid animal should not be used for human or animal consumption or transplantation. However, pasteurization and cooking will inactivate rabies virus. Therefore, inadvertently drinking pasteurized milk or eating thoroughly cooked animal products does not constitute a rabies exposure.

(6) Handling and consumption of uncooked tissues from exposed animals might carry a risk for rabies transmission. Persons handling exposed animals, carcasses, and tissues should use appropriate barrier precautions. State and local public health authorities, state meat inspectors, and the USDA Food Safety and Inspection Service should be notified if exposures occur in animals intended for commercial use. Animals should not be presented for slaughter in a USDA-regulated establishment if such animals originate from a quarantine area and have not been approved for release by the proper authority. If an exposed animal is to be custom slaughtered or home slaughtered for consumption, it should be slaughtered immediately after exposure, and all tissues should be cooked thoroughly.

c) Other animals. Other mammals exposed to a rabid animal should be euthanized immediately. Animals maintained in USDA-licensed research facilities or accredited zoological parks should be evaluated on a case-by-case basis in consultation with public health authorities. Management options may include quarantine, observation, or administration of rabies biologics.

6. Management of animals that bite humans.

a) Dogs, cats, and ferrets. Rabies virus is excreted in the saliva of infected dogs, cats, and ferrets during illness and for only a few days before the onset of clinical signs or death. Regardless of rabies vaccination status, a healthy dog, cat, or ferret that exposes a person should be confined and observed daily for 10 days from the time of the exposure; administration of rabies vaccine to the animal is not recommended during the observation period to avoid confusing signs of rabies with rare adverse vaccine reactions. Any illness in the animal should be reported immediately to the local health department. Such animals should be evaluated by a veterinarian at the first sign of illness during confinement. If signs suggestive of rabies develop, the animal should be euthanized, and the head or entire brain (including brainstem) should be submitted for testing (see Part I.A. 10. Rabies diagnosis). Any stray or unwanted dog, cat, or ferret that exposes a person may be euthanized immediately, and the head or entire brain (including brainstem) should be submitted for testing (see Part I.A. 10. Rabies diagnosis).

b) Other animals. Other animals that might have exposed a person to rabies should be reported immediately to the local health department. Management of animals other than dogs, cats, and ferrets depends on the species, the circumstances of the exposure, the epidemiology of rabies in the area, the exposing animal's history and current health status, and the animal's potential for exposure to rabies. The shedding period for rabies virus is undetermined for most species. Previous vaccination of these animals might not preclude the necessity for euthanasia and testing.

7. Outbreak prevention and control. The emergence of new rabies virus variants or the introduction of nonindigenous viruses poses a significant risk to humans, domestic animals, and wildlife. A rapid and comprehensive response involves coordination of multiple agencies (see Part I.A. 3. Interdisciplinary approach) to accomplish the following outcomes:

- Characterize the virus at the national reference laboratory.
- Identify and control the source of the introduction.
• Enhance laboratory-based surveillance in wild and domestic animals.
• Increase animal rabies vaccination rates.
• Restrict the movement of animals.
• Evaluate the need for wildlife intervention activities (e.g., point infection control, trap-vaccinate-release programs, and oral rabies vaccination programs).
• Provide public and professional outreach and education.

8. Disaster response. Animals might be displaced during and after man-made or natural disasters and require emergency sheltering.\(^ {84-86} \) Animal rabies vaccination and exposure histories are often not available for displaced animals, and disaster response can create situations where animal caretakers might lack appropriate training or preexposure vaccination. In such situations, it is critical to implement and coordinate rabies prevention and control measures to reduce the risk of rabies transmission and the need for human postexposure prophylaxis. Such measures include the following actions:
• Coordinate relief efforts of individuals and organizations with the local emergency operations center before deployment.
• Examine each animal at a triage site for possible bite injuries or signs of rabies.
• Isolate animals exhibiting signs of rabies pending evaluation by a veterinarian.
• Ensure that all animals have a unique identifier.
• Administer a rabies vaccine to all dogs, cats, and ferrets unless reliable proof of current vaccination exists.
• Adopt minimum standards for animal caretakers as feasible, including use of personal protective equipment, completion of the preexposure rabies vaccination series prior to deployment, and provision of appropriate training.\(^ {87} \)
• Maintain documentation of animal disposition and location (e.g., returned to owner, died or euthanized, adopted, or relocated to another shelter with address of new location).
• Provide facilities to confine and observe animals involved in exposures (see Part I.B.6. Management of animals that bite humans).
• Report human exposures to appropriate public health authorities (see Part I.A. 2. Rabies virus exposure).

C. Prevention and control methods related to wildlife

The public should be warned not to handle or feed wild mammals. Wild mammals and wild animal hybrids that expose persons, pets, or livestock should be considered for euthanasia and rabies testing. A person exposed by any wild mammal should immediately wash the wound thoroughly and report the incident to a health-care provider who, in consultation with public health authorities, can evaluate the need for postexposure prophylaxis.\(^ {11,12} \) Translocating infected wildlife has contributed to the spread of rabies,\(^ {75-80,88} \) and animals that appear healthy can still be rabid. Therefore, translocation (i.e., moving live animals from their point of capture and releasing them) of known rabies reservoir species should be prohibited.\(^ {89} \) Whereas state-regulated wildlife rehabilitators and nuisance-wildlife control operators should play a role in a comprehensive rabies control program, minimum standards for these persons who handle wild mammals should include rabies preexposure vaccination, specific rabies prevention and control training, and ongoing continuing education.

1. Carnivores. The use of oral rabies vaccines for mass vaccination of free-ranging wildlife should be considered in selected situations, with the approval of appropriate state and local agencies.\(^ {16,69} \) There have been documented successes using oral rabies vaccines to control rabies in wildlife in North America.\(^ {90-92} \) The currently licensed vaccinia-vectorized oral rabies vaccine is labeled for use in raccoons and coyotes. Research to improve existing oral rabies vaccine and baits and to develop and test novel products to determine safety and efficacy must be encouraged. The distribution of oral rabies vaccines should be based on scientific assessments of the target species and followed by timely and appropriate analysis of surveillance data, with results provided to all stakeholders. In addition, parenteral vaccination (trap-vaccinate-release) of wildlife rabies reservoir species may be integrated into coordinated oral rabies vaccine programs to enhance their effectiveness. Continuous and persistent programs for trapping or poisoning wildlife are not effective in reducing populations of wildlife reservoir species on a statewide basis. However, limited population control in high-contact areas (e.g., picnic grounds, camps, and suburban areas) might be indicated for the removal of selected high-risk species of wildlife. State agriculture, public health, and wildlife agencies should be consulted for planning, coordination, and evaluation of vaccination or point infection control programs.\(^ {16} \)

2. Bats. From the 1950s to today, indigenous rabid bats have been reported from every state except Hawaii and have caused rabies in at least 54 humans in the United States.\(^ {93-103} \) Bats should be excluded, using appropriate methods, from houses, public buildings, and adjacent structures to prevent direct association with humans.\(^ {104,105} \) Such structures should then be made bat-proof by sealing entrances used by bats. Controlling rabies in bats through programs designed to reduce bat populations is neither feasible nor desirable.

Part II. Recommendations for Parenteral Rabies Vaccination Procedures

A. Vaccine administration

All animal rabies vaccines should be restricted to use by or under the direct supervision of a veterinar-
ian,\textsuperscript{106} except as recommended otherwise (see Part I. B. 1. Pre-exposure vaccination and management).

**B. Vaccine selection**

All vaccines licensed by the USDA and marketed in the United States at the time of publication of this compendium are listed (Appendix I). Newly approved vaccines and changes in label specifications made subsequent to publication should be considered as part of this list. Any of the listed vaccines can be used for revaccination, even if the product is not the same as the one previously administered. Vaccines used in state and local rabies control programs should have at least a 3-year duration of immunity. This constitutes the most effective method of increasing the proportion of immunized dogs and cats in any population.\textsuperscript{107}

**C. Adverse events**

Currently, no epidemiological association exists between any particular licensed vaccine product and adverse events.\textsuperscript{15,34,108–110} Although rare, adverse events such as vomiting, injection site swelling, lethargy, hypersensitivity, and the occurrence of rabies despite previous vaccination of an animal have been reported. Adverse events should be reported to the vaccine manufacturer and to USDA APHIS’s Center for Veterinary Biologics (www.aphis.usda.gov; search for “adverse event reporting”). Although ill animals may not have a full immunologic response to vaccination, there is no evidence to suggest that adverse events are more likely to occur with rabies vaccination of ill than healthy animals. A veterinarian choosing to temporarily delay vaccinating an animal with an acute illness or condition should ensure that the animal is vaccinated as soon as possible. Animals with a previous history of anaphylaxis can be medically managed and observed after vaccination.\textsuperscript{64} Severe adverse events related to rabies vaccination are extremely rare in animals. Decisions concerning rabies vaccination of animals with well-documented severe adverse events to rabies vaccine must be made within the context of a valid veterinarian-client-patient relationship. Due consideration should be given to the attendant risks and benefits of not vaccinating, including regulatory noncompliance. Animals not currently vaccinated that experience a rabies exposure are at greater risk for infection and death and also put their owners and the community at risk.

**D. Vaccination of wildlife and wild animal hybrids**

The safety and efficacy of parenteral rabies vaccines in wildlife and wild animal hybrids have not been established, and no rabies vaccines are currently licensed for use in these animals. Thus, any use of rabies vaccines in these animals is considered extralabel use. Zoos or research institutions may establish vaccination programs in an attempt to protect valuable animals, but these should not replace appropriate public health activities that protect humans (see Part I. B. 1. d) (3)).

**E. Accidental human exposure to rabies vaccines**

Human exposure to parenteral animal rabies vaccines listed in Appendix I does not constitute a risk for rabies virus infection. Human exposure to vaccinia-vectored oral rabies vaccines should be reported to state health officials.\textsuperscript{111,112}

**F. Rabies certificates**

All agencies and veterinarians should use Form 51, the rabies vaccination certificate recommended by the National Association of State Public Health Veterinarians,\textsuperscript{59} or should use an equivalent. The form must be completed in full and signed by the administering or supervising veterinarian. Computer-generated forms containing the same information are also acceptable.

**References**


50. Rabies vaccination requirements for dogs. 42 CFR §161(c).


55. Rabies vaccine, killed virus, 9 CFR 113.209.


64. Charlton KM. The pathogenesis of rabies and other lyssavi
### Appendix 1

Rabies vaccines licensed and marketed in the United States, 2016.

<table>
<thead>
<tr>
<th>Product name</th>
<th>Produced by</th>
<th>Marketed by</th>
<th>For use in</th>
<th>Dose</th>
<th>Age at primary vaccination*</th>
<th>Booster vaccination</th>
<th>Route of inoculation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Monovalent (inactivated)</td>
<td>Boehringer Ingelheim Vetmedica Inc License No. 124</td>
<td>Boehringer Ingelheim Vetmedica Inc</td>
<td>Dogs and cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>IM or SC</td>
</tr>
<tr>
<td>RABVAC 1</td>
<td>Boehringer Ingelheim Vetmedica Inc License No. 124</td>
<td>Boehringer Ingelheim Vetmedica Inc</td>
<td>Dogs and cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>1 year later and triennially</td>
<td>IM or SC</td>
</tr>
<tr>
<td>RABVAC 3</td>
<td>Merck Animal Health License No. 165A</td>
<td>Merck Animal Health</td>
<td>Horses</td>
<td>2 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>IM</td>
</tr>
<tr>
<td>DEFINER 1</td>
<td>Zoetis License No. 190</td>
<td>Zoetis</td>
<td>Cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>SC</td>
</tr>
<tr>
<td>DEFINER 3</td>
<td>Zoetis License No. 190</td>
<td>Zoetis</td>
<td>Sheep and cattle</td>
<td>2 mL</td>
<td>3 mo</td>
<td>1 year later and triennially</td>
<td>IM or SC</td>
</tr>
<tr>
<td>NOBIVAC: 1-Rabies</td>
<td>Zoetis License No. 190</td>
<td>Merck Animal Health</td>
<td>Dogs</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>IM</td>
</tr>
<tr>
<td>NOBIVAC: 3-Rabies and 3-Rabies CA</td>
<td>Zoetis License No. 190</td>
<td>Merck Animal Health</td>
<td>Cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>SC</td>
</tr>
<tr>
<td>IMRAB 1</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Sheep and cattle</td>
<td>2 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>IM</td>
</tr>
<tr>
<td>IMRAB 1 TF</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Dogs and cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>SC</td>
</tr>
<tr>
<td>IMRAB 1 TFF</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Dogs</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>SC</td>
</tr>
<tr>
<td>IMRAB 3</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Sheep</td>
<td>2 mL</td>
<td>3 mo</td>
<td>1 year later and triennially</td>
<td>IM or SC</td>
</tr>
<tr>
<td>IMRAB 3 TFF</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Castle and horses</td>
<td>2 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>IM or SC</td>
</tr>
<tr>
<td>IMRAB Large Animal</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Ferrets</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>SC</td>
</tr>
<tr>
<td>Monovalent (rabies glycoprotein; live canary pox vector)</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>1 year later and triennially</td>
<td>SC</td>
</tr>
<tr>
<td>NOBIVAC</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>IM</td>
</tr>
<tr>
<td>Combination (inactivated)</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Horses</td>
<td>1 mL</td>
<td>3 mo</td>
<td>Annually</td>
<td>SC</td>
</tr>
<tr>
<td>Combination (rabies glycoprotein; live canary pox vector)</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Cats</td>
<td>1 mL</td>
<td>8 wk</td>
<td>Every 3 to 4 wk until 3 mo and annually</td>
<td>SC</td>
</tr>
<tr>
<td>PureVax Feline 3/Moles</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Cats</td>
<td>1 mL</td>
<td>3 mo</td>
<td>3 to 4 wk later and annually</td>
<td>SC</td>
</tr>
<tr>
<td>PureVax Feline 4/Rabies</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Cats</td>
<td>1 mL</td>
<td>8 wk</td>
<td>Every 3 to 4 wk until 3 mo and annually</td>
<td>SC</td>
</tr>
<tr>
<td>Oral (rabies glycoprotein; live virus vaccine)</td>
<td>Merial Inc License No. 298</td>
<td>Merial Inc</td>
<td>Raccoons and coyotes</td>
<td>NA</td>
<td>NA</td>
<td>As determined by local authorities</td>
<td>Oral</td>
</tr>
</tbody>
</table>

*One month = 28 days. †Oral rabies vaccines are restricted for use in federal and state rabies control programs.
NA = Not applicable.
Information is provided by the vaccine manufacturers and USDA APHIS's Center for Veterinary Biologics and is subject to change.
Appendix 2

Rabies vaccine manufacturer contact information

<table>
<thead>
<tr>
<th>Manufacturer</th>
<th>Phone No.</th>
<th>URL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Boehringer Ingelheim Vetmedica Inc</td>
<td>800-638-2226</td>
<td><a href="http://www.bi-vetmedica.com">www.bi-vetmedica.com</a></td>
</tr>
<tr>
<td>Merck Animal Health Inc</td>
<td>800-521-5767</td>
<td><a href="http://www.merck-animal-health-usa.com">www.merck-animal-health-usa.com</a></td>
</tr>
<tr>
<td>Merial Inc</td>
<td>888-637-4251</td>
<td>us.merial.com</td>
</tr>
<tr>
<td>Zoetis</td>
<td>800-366-5288</td>
<td><a href="http://www.zoetis.com">www.zoetis.com</a></td>
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</tbody>
</table>